Procedure: 4.5.2p6. (III.U.6.f.)
Military Leave

Revised: January 12, 2016.

Last Reviewed: September 22, 2022; and January 12, 2016.


I. PURPOSE:
Pursuant to the provisions of the Uniformed Services Employment and Reemployment Rights Act (USERRA) as well as corresponding State Personnel Board Rules and state law, eligible TCSG employees ordered to perform military duties as defined in this procedure are eligible for paid and/or unpaid military leave to include going to and returning from such service.

II. RELATED AUTHORITY:

III. APPLICABILITY:
All work units and technical colleges associated with the Technical College System of Georgia

IV. DEFINITIONS:

Eligible (Covered) Employee: an individual appointed to a full- or part-time salaried position in a TCSG work unit and eligible for State of Georgia-sponsored benefits as provided in the TCSG procedure governing Categories of Employment. Except for reemployment rights, currently employed adjunct faculty and hourly-paid employees are also entitled to USERRA benefits.

Immediate Supervisor: a supervisor charged with the responsibility for developing performance plans/expectations and who coaches, develops, and assesses the performance of subordinate employee(s).

Military Necessity: as defined by the Secretary of Defense, a mission, operation, exercise, or requirement classified as a pending or ongoing mission, operation, exercise, or requirement that may be compromised or otherwise adversely affected by public knowledge.

Military Order: For this procedure, written or oral communication conveys instructions from a superior to a subordinate. A military order is considered valid when issued by a competent military authority. A military member who receives official orders is obligated by federal law to execute them.
Military Service/Service in the Uniformed Services: as defined in USERRA, service in a uniformed service covers all categories of military training and service, whether performed on a voluntary or involuntary basis, including: active duty and active duty for training; initial active duty for training; inactive duty training; full-time (federal) National Guard duty; absence from employment for the military-fitness examinations; absence from employment under orders to perform a funeral honors duty; service as an intermittent disaster-response appointee upon activation of the National Disaster Medical System or as a participant in an authorized training program by such appointee; and, attendance at a U.S. military service academy.

Ordered Military Duty: pursuant to applicable provisions of State Personnel Board Rule 19, any military duty performed in the service of the United States or a State according to orders issued by a federal or state authority, including, but not limited to, attendance at any service school(s) conducted by the Armed Forces of the United States as a volunteer member of the National Guard, Georgia State Defense Force, or any reserve force or reserve component of the Armed Forces of the United States.

Reviewing Manager: a manager charged with reviewing the performance plans and evaluations prepared by lower-level supervisor(s) in his/her direct line of supervision.

TCSG Work Unit: the TCSG System Office, Quick Start Headquarters, Quick Start Regional Office or training center, or an associated technical college.

Uniformed Service: as defined in USERRA, uniformed services include the following: Army, Navy, Marine Corps, Air Force, or Coast Guard; Reserves (Army, Naval, Marine, Air Force, or Coast Guard); Army or Air National Guard; Commissioned Corps of the Public Health Service; or, any other category of persons designated by the President in time of war or emergency.

V. ATTACHMENTS:
Attachment 4.5.2p5.a4. – Request to Continue Health Benefits During Leave of Absence Without Pay
Attachment 4.5.2p6.a - “Your Rights Under USERRA Notice.”

VI. PROCEDURE:

A. Notice Requirements:

1. To maintain eligibility for USERRA reemployment rights and absent the exceptions referenced in Paragraph VI.A.2., a covered employee must (to the extent possible) provide written or verbal notification to his/her immediate supervisor, his/her reviewing manager, or other designated work unit official as soon as he/she is aware of upcoming military service that will result in an absence from work. This information should include if known, the anticipated date of release from military service. Notice may also be provided by an officer of the appropriate uniformed services branch.

2. Advance notification is not required if military necessity precludes such notice or if notice is otherwise impossible or unreasonable. NOTE: an employee will forfeit the protections of USERRA if the employee fails to provide notice, and such notice would not have been impossible, unreasonable, or due to military necessity.

3. Employees may also lose USERRA protections if they notify the TCSG work unit that they
will not be at work but fail to indicate that the absence is due to ordered military service. No such notice is provided by an officer of the appropriate uniformed services branch.

4. In instances in which verbal or written notification has been provided, the TCSG work unit should prepare a letter or memorandum to the employee authorizing his/her placement on military leave with

or without pay and place a copy of the document in the employee’s official personnel file with military orders if/when they have been submitted.

**B. Duration of Service:**

1. To maintain eligibility for USERRA reemployment rights, an employee’s cumulative length of absence for ordered military duty (to include the current leave plus all past military leave while employed with the TCSG work unit) cannot exceed five (5) years. The five (5) year limit includes uniformed service leave taken before the effective date of USERRA’s reemployment provisions (i.e., December 12, 1994).

2. Exceptions to the five (5) year limit outlined in Paragraph VI.B.1. are as follows:

   a. Service required beyond five (5) years to complete an initial period of obligated service.

   b. Service from which an employee/service member, through no fault of his/her own, is unable to obtain a release within the five (5) year limit.

   *NOTE: the five (5) year limit may be extended by up to two additional (2) years for a member if hospitalized for or is convalescing from an illness or injury incurred in, or aggravated during, military service.*

   c. required training for Reservists and National Guard members.

   d. ordered to involuntary service or retained on active duty during a domestic emergency or in response to a national security-related matter.

   e. ordered to service or to remain on active duty (other than for training) because of war or national emergency declared by the President or Congress.

   f. Active duty (other than for training) by volunteers supporting “operational missions” for which selected reservists have been ordered to active duty without their consent.

   g. service by members who are ordered to active duty in support of a “critical mission or requirement” of the uniformed services as determined by the Secretary of the involved military branch; or,

   h. federal service by members of the National Guard called into action by the President to suppress an insurrection, repel an invasion, or execute the laws of the United States.

**C. Pay Status on Military Leave:**

1. A full-time salaried employee with a work commitment of forty (40) hours per week) who is ordered to perform military duties will be provided paid (military) leave for up to one-hundred forty-four (144) hours in a Federal fiscal year (i.e., October 1st through September 30th).
2. A part-time salaried employee with a work commitment of less than forty (40) hours per week who is ordered to perform a military duty is eligible for prorated, paid military leave based on his/her regular work schedule.

3. For any absence by a full-time salaried employee which exceeds one-hundred forty-four (144) hours in a Federal fiscal year or any absence by a part-time, salaried employee above his/her prorated amount of paid military leave in a Federal fiscal year, an employee may request to use accrued annual leave, personal leave or available compensatory time to remain in pay status or, instead, he may request to be placed on an authorized leave of absence without pay for the duration of his/her military duty (i.e., military leave without pay).

3. In the event that the Governor declares an emergency and orders an employee to military service as a member of the Georgia National Guard, the employee performing such duty will be paid for up to an additional ninety-six (96) hours (i.e., up to a total of two hundred forty [240] hours of paid military leave) in a Federal fiscal year.

4. An hourly-paid employee or an adjunct faculty member ordered to perform military duties will be provided an authorized leave of absence without pay for all such service.

5. An employee absent from work, ordered to report for a pre-induction or other examination to determine physical or other fitness for service in the Armed Forces of the United States, will be granted an authorized leave of absence without pay. A full- or part-time salaried employee may elect to use annual leave, personal leave, or compensatory time to remain in pay status.

D. Employment Status:

1. Time spent on military leave will not be considered a break-in-service for employment purposes.

2. An employee on military leave is eligible for all rights and benefits that state and federal law provide.

E. State Health Benefits Coverage:

1. While on military leave with pay, an eligible employee’s monthly premiums for health insurance will continue to be deducted from his/her pay. An eligible employee on military leave without pay may elect to continue or discontinue health insurance benefits.

2. An eligible employee desiring to continue his/her State Health Benefit Plan (SHBP) coverage while on military leave without pay should complete Attachment 4.5.2p5.a4. (Request to Continue Health Insurance During Leave of Absence Without Pay Form). The form will be retained in his/her medical file. Pursuant to the Rules of the SHBP, an active employee can elect to continue SHBP coverage within thirty-one (31) calendar days after beginning an unpaid leave of absence.

3. Health insurance coverage may be continued for twenty-four (24) months after the absence begins or for the period of service (plus the time allowed to apply for reemployment), whichever is shorter.

4. An employee on an unpaid leave of absence due to his/her military service and who is otherwise eligible to participate in the SHBP will pay the same premium amount as when actively working in addition to any processing fee established by the State Board of the
Department of Community Health. However, according to applicable USERRA provisions, the total cost of such coverage may not exceed one hundred two (102) percent of the entire premium.

5. Premium payments for employees of the System Office, Quick Start headquarters, or a Quick Start Regional Office or training center who are on military leave without pay shall be made directly to the System Office each month. A technical college employee shall pay his/her monthly SHBP premium directly to his/her technical college. Pursuant to SHBP Rules, an employee who fails to submit a premium payment promptly will lose coverage. The System office or technical college must notify the SHBP/ADP of an employee’s loss of eligibility.

F. Flexible Benefits Coverage:

1. An employee on an unpaid leave of absence due to his/her military service and who is otherwise eligible to participate in the Flexible Benefits Program may continue all insurance options in which he/she is enrolled by paying the required after-tax premiums. The employee will be billed directly by Georgia Breeze/ADP for all insurance options premiums. Suppose an employee does not receive information from Georgia Breeze/ADP. In that case, the employee, or a representative (if the employee is unavailable) should contact Georgia Breeze/ADP directly to make these arrangements.

2. Some flexible benefit options do not provide coverage for claims resulting from armed conflict or war involvement. Therefore, an employee called to active military duty whose service may result in his/her participation in an armed conflict should discuss the continuation of his/her benefits while on military leave with his/her benefits coordinator.

3. An employee is eligible to continue Group Term Life Insurance coverage under the Flexible Benefits Program while on military leave without pay.

G. Retirement Benefits:

1. While on military leave with pay, an eligible employee’s contributions to the Employee’s Retirement System of Georgia (ERS) or the Teachers Retirement System of Georgia (TRS) will continue to be deducted from his/her pay.

2. A qualified veteran returning (to employment) after a period of military service in a non-pay status and who desires to establish creditable service must notify the Board of Trustees of ERS or TRS in writing. TRS or ERS will then calculate the amount of the member’s contribution, which the employee would have paid if he/she had been an active member of the retirement system during the period of qualified military service.

3. To establish creditable service, the employee must repay the calculated amount of his/her member contribution within a period up to three (3) times the length of his/her qualified military service or five (5) years, whichever period is shorter. The period for repayment is computed from the date the returning veteran/employee resumes employment in a TCSG work unit.

4. A qualified returning veteran shall be eligible to establish creditable service for not more than five (5) years provided, however, that the five (5) year period may (under the provisions of O.C.G.A. §47-1-61) be extended by any period of mandatory service imposed by a uniformed service.

5. Pursuant to ERS Plan Guidelines, if an employee is called to active duty in the National Guard or Reserves, he/she may make his/her contributions during his/her active duty period.
However, the employee must provide ERS with a copy of his military orders as soon as he/she receives them.

6. Pursuant to ERS Plan Guidelines and as referenced in the TCSG Procedure governing Authorized and Contingent Leaves of Absence Without Pay, an ERS member is possessing one (1) or more years of creditable service in the Old or New Plan may maintain group term life insurance coverage while on an approved leave of absence without pay (e.g., military leave without pay).

H. Reemployment Rights:

1. Timeliness of Reporting and Reapplying

a. to be eligible for reemployment under USERRA, a uniformed service member must notify their TCSG work unit of the employee's intent to return to duty by returning to work, providing oral or written notification of their intent to return to work; or apply for reemployment promptly.

b. the period during which a returning service member must report to work varies depending upon the duration of their military leave as follows:

1. Service of less than thirty-one (31) days: the service member must report no later than the beginning of the first full regularly scheduled workday starting at least eight (8) hours after the employee has been safely transported home or as soon as possible after the eight (8) hour period if reporting by that time is impossible or unreasonable through no fault of the employee. NOTE: employees must be given a reasonable amount of time to arrive back at this/her residence, rest, and travel to the place of employment;

2. Fitness examinations: the provisions of Paragraph VI.F.1.a.1. also apply to an employee absent from work for any length of time for one or more fitness for duty examination(s).

3. Service of more than thirty (30) days but less than one hundred eighty-one (181) days: the service member must apply for reemployment no later than fourteen (14) days after completing his/her period of uniformed service. If this is not possible or reasonable through no fault of the employee, the service member must apply for reemployment on the next calendar day when submission becomes possible.

4. service of more than one hundred eighty (180) days: the service member is required to apply for reemployment no later than ninety (90) days after completion of the uniformed service; and,

5. injured or Ill Employees: if a service member is hospitalized or convalescing from an injury or illness that occurred or was aggravated while he/she was on military leave, he/she is required to submit an application for reemployment at the end of the recovery period; however, this period may not exceed two (2) years from the date of the completion of the uniformed service. NOTE: the two (2) year period will be extended by the minimum time required to accommodate a circumstance beyond an individual's control that would make reporting within the two (2) year period impossible or unreasonable.

2. Required Documentation

a. If a service member is returning from military leave for more than thirty (30) days, the TCSG work unit may request documentation demonstrating that:
1. The application for reemployment is timely.

2. the uniformed service has not exceeded the five (5) year limit; and,

3. the uniformed service has ended under honorable circumstances.

NOTE: disqualifying service for USERRA reemployment rights include: separation from military service with a dishonorable or bad conduct discharge; under other than honorable conditions; the dismissal of a commissioned officer under such circumstances as a court-martial or by order of the President in time of war; or when a service member has been absent without authority for more than three (3) months or is imprisoned by a civilian court.

b. A service member’s failure to provide a TCSG work unit with the required documentation cannot be a basis for denying reemployment if the documentation does not exist or is not readily available at the time of the request. Instead, the work unit is required to reemploy the service member promptly.

c. Suppose the circumstances of Paragraph VI.F.2.b. are present. In that case, the TCSG work unit may require the submission of proper documentation before treating the service member as if he/she did not have a break-in service for retirement purposes. Additionally, suppose documentation later becomes available that reflects that the employee does not meet the criteria for reemployment. In that case, he/she may be separated from employment according to the provisions of the TCSG Procedure governing Positive Discipline or, if applicable, the TCSG Procedure governing Adverse Employment Actions.

3. Other Qualifying Conditions:

a. In addition to the documentation requirements of Paragraph VI.F.2., an employee’s reinstatement to his/her former position requires that he/she be able to perform the essential functions of the position with or without reasonable accommodation(s).

b. Suppose the employee can no longer perform the essential functions because of a disability sustained during military service. In that case, the employee must be considered for another position in the work unit for which he/she is qualified unless circumstances have changed to make it impossible or unreasonable to do so (e.g., a previously conducted reduction-in-force that would have impacted the service member).

4. Reemployment Position:

a. upon timely notice following satisfactory completion of military duty, a service member will be returned to the position that he/she would have attained with reasonable certainty if not for an absence due to military service.

b. Under USERRA’s “escalator principle,” a returning service member must also be provided a position as well as pay, benefits, and seniority at the precise step (escalator) he/she would have occupied/held if his/her employment had been continuous, and he/she had never left for military service.

c. USERRA regulations are not designed to place returning servicemembers in a better position than they would have held had they been continuously employed. A TCSG work unit is not required to treat a returning service member differently from continuously employed “employees”
in the same “seniority rank.” The escalator principle may, therefore, cause a returning employee to be reemployed in a lower-level position, subject to a reduction in force, or separated.

d. Suppose the military leave was for ninety (90) calendar days or less. In that case, the service member must be returned to the same position/job held or would have held if the military duty had not occurred to include seniority status and have his/her pay adjusted for any promotions or other salary adjustments or benefits they would have earned they not been on military leave.

e. Suppose the military leave was for ninety-one (91) calendar days or more. In that case, a returning service member must be qualified for reemployment and placed in the “escalator position” or the same/comparable position/job the employee held if the military duty had not occurred with similar seniority, pay, and benefits. The TCSG work unit’s responsibilities for qualifying the service member for this or any other position are the same as if they were absent for less than ninety-one (91) calendar days.

f. Before a TCSG work unit determines whether a returning service member is qualified to perform the essential functions of the job/position to which he/she is entitled, the work unit is required to provide refresher training to the employee along with any other training that he/she would have received had he/she remained on the job.

g. if a service member is not qualified to perform the essential functions of the position after additional training, he/she must be reemployed in any other position that is the nearest approximation first to the escalator position and then to the pre-service position for which they are qualified to hold and are available.

h. Suppose a service member cannot perform the duties of his/her job with reasonable accommodation due to a disability sustained or aggravated during military service. In that case, the employee shall be employed in another position/job in the TCSG work unit for which the employee can perform the essential functions with or without reasonable accommodation(s).

5. Reemployment Exceptions:

a. a TCSG work unit is required to reemploy a returning service member in all cases except:

1. If work unit circumstances have changed so drastically as to make it impossible or unreasonable to reemploy the service member (e.g., a reduction-in-force which would have included the service member to include the closing of an academic program, work unit, or satellite campus).

2. if the service member is no longer qualified for reemployment despite reasonable efforts to requalify the individual and reemployment would impose an undue hardship; or,

3. if the position the service member held as an active employee before military service was for a brief, non-recurrent period, and there was no reasonable expectation that employment would have continued indefinitely for a significant period.

b. Any challenge to a TCSG work unit’s decision not to reemploy a returning service member is affirmative, and the work unit bears the responsibility of proving them by a preponderance of the evidence.

NOTE: if (after completion of required training) an employee is still not qualified to perform the
essential functions of the position, the work unit is not required to reemploy/retain the employee.

I. For Cause Protection:

1. Under USERRA, a reemployed service member may not be separated without cause for a period of:

a. One (1) year after the date of reemployment if the individual’s period of military service was for one hundred eighty-one (181) or more days; or,

b. For one hundred eighty (180) days after the date of reemployment if the individual’s period of military service was for thirty-one (31) to one hundred eighty (180) days.

2. Cause for discharge may be based on behavior/conduct issues or the application of any other legitimate, non-discriminatory reason.

J. Workforce Replacements:

1. It is permissible for a TCSG work unit to fill the position of an employee on military leave; however, the replacement employee must be informed during the selection process that he/she will be assuming this role temporarily and that upon the return of the military service member, he/she may be reassigned or separated. This information should also be included in the conditional offer of employment provided to the replacement employee.

K. Employee Notice of USERRA Benefits

Pursuant to applicable provisions of the Uniformed Services Employment and Reemployment Rights Act, all TCSG work units are required to provide individuals entitled to the rights and benefits under USERRA with notice of their rights, benefits, and obligations. This can be accomplished by posting the notice “Your Rights Under USERRA” (Attachment 4.5.2p6.a.) in the location where other employee notices and other employment-related posters are customarily placed.

VII. RECORD RETENTION:

All employment-related documents collected pursuant to this procedure shall be maintained consistent with the Georgia Archives Retention Schedule for State Government Paper and Electronic Records and state and federal law.
# Georgia Department Of Community Health

## State Health Benefit Plan

### Request to Continue Health Benefits During Leave of Absence Without Pay

#### I. Member and Payroll Identification

<table>
<thead>
<tr>
<th>Information</th>
<th>Value</th>
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<tbody>
<tr>
<td>Social Security Number</td>
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<tr>
<td>Last Name</td>
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<td>First Name</td>
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<td>Street Address</td>
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<td>City, State</td>
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<td>Zip Code (5-digit + 4-digit)</td>
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<td>County of Residence</td>
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<td>Daytime Telephone Number</td>
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<td>Area Code</td>
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#### II. Leave Type and Payment Information

- **(01) Disability Illness**
  - Attach Form SHF-60-001 from physician describing disability/illness and periods of disability from normal job duties and condition related to patient's employment.
- **(02) Educational**
  - Actual period of instruction:
  - From: ________ To: ________
- **(03) Emergency Military**
  - Attach copy of Orders
- **(04) Suspensions**
  - Attach letter from employer stating period of suspension.
- **(05) Family Leave**
  - Birth/Adoption (Attach copy of letter or form approving family leave)
  - Elapsed (Attach copy of letter or form approving family leave and form SHF-60-001 or equivalent)
  - Period of approved family leave:
  - From: ________ To: ________
- **(06) Employee's Convenience**
  - Will you be employed by another party or self-employed during leave?  
    - Yes
    - No
- **(07) Voluntary Military**
  - Attach copy of orders

#### PAYMENT INFORMATION

- Pre-payment of first premium amount is required (which may include a processing fee). Write in the amount of your check or money order: $__________
- You will be billed monthly — all premium payments are due by the 26th of the month prior to coverage.

#### III. Member Certification

- I agree to submit a check made payable to the STATE HEALTH BENEFIT PLAN in the appropriate amount with this application for the first month's coverage and a check by the 25th of each month thereafter for the following month's coverage. I understand that health benefits may be terminated if payment is not received by the 26th of the month. I also understand that health benefits will terminate at the end of the approved leave of absence without pay or at the expiration of the time allowed by the State Health Benefit Plan unless payroll deductions are resumed.
- I understand that application for coverage while on leave without pay must be signed within thirty-one (31) days and filed with the State Health Benefit Plan within sixty (60) days after termination of paid coverage through payroll deductions.
- I request to continue coverage of health benefits during the period of leave of absence without pay, and I certify that all statements on this application and any attachments are correct to the best of my knowledge and belief. I further certify that I have read and agree to adhere to the conditions on the reverse side of this application.

**X**

- Member Signature:
- Date:

#### IV. Agency Certification

- Provide current coverage and leave without pay information. Sign and date when requested.

<table>
<thead>
<tr>
<th>Option</th>
<th>Coverage</th>
<th>Leave Without Pay is Authorized</th>
<th>Authorized Leave</th>
<th>Anticipated Last Payroll Deduction</th>
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**X**

- Signature of Authorizing Official:
- Title:
- Date:

SHF-66-001 (Rev 02/00)

[1C]
YOUR RIGHTS UNDER USERRA
THE UNIFORMED SERVICES EMPLOYMENT
AND REEMPLOYMENT RIGHTS ACT

USERRA protects the job rights of individuals who voluntarily or involuntarily leave employment positions to undertake military service or certain types of service in the National Disaster Medical System. USERRA also prohibits employers from discriminating against past and present members of the uniformed services, and applicants to the uniformed services.

REEMPLOYMENT RIGHTS
You have the right to be reemployed in your civilian job if you leave that job to perform service in the uniformed service and:
☆ you ensure that your employer receives advance written or verbal notice of your service;
☆ you have five years or less of cumulative service in the uniformed services while with that particular employer;
☆ you return to work or apply for reemployment in a timely manner after conclusion of service; and
☆ you have not been separated from service with a disqualifying discharge or under other than honorable conditions.

If you are eligible to be reemployed, you must be restored to the job and benefits you would have continued if you had not been absent due to military service or, in some cases, a comparable job.

HEALTH INSURANCE PROTECTION
☆ If you leave your job to perform military service, you have the right to elect to continue your existing employer-based health plan coverage for you and your dependents for up to 24 months while in the military.
☆ Even if you don’t elect to continue coverage during your military service, you have the right to be reinstated in your employer’s health plan when you are reemployed, generally without any waiting periods or exclusions (e.g., pre-existing condition exclusions) except for service-connected illnesses or injuries.

ENFORCEMENT
☆ The U.S. Department of Labor, Veterans Employment and Training Service (VETS) is authorized to investigate and resolve complaints of USERRA violations.
☆ For assistance in filing a complaint, or for any other information on USERRA, contact VETS at 1-866-4-USA-DOL or visit its website at https://www.dol.gov/agencies/vets/. An interactive online USERRA Advisor can be viewed at https://webapps.dol.gov/esa/vets/userra
☆ If you file a complaint with VETS and VETS is unable to resolve it, you may request that your case be referred to the Department of Justice or the Office of Special Counsel, as applicable, for representation.
☆ You may also bypass the VETS process and bring a civil action against an employer for violations of USERRA.

The rights listed here may vary depending on the circumstances. The text of this notice was prepared by VETS, and may be viewed on the internet at this address: https://www.dol.gov/agencies/vets/programs/userra/powerr. Federal law requires employers to notify employees of their rights under USERRA, and employers may meet this requirement by displaying the text of this notice where they customarily post notices for employees.

U.S. Department of Labor
1-866-4-USA-DOL
1-800-336-4590
Publication Date: May 2021